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# COMPOSITION OF THE DEPARTMENTALLY RELATED STANDING COMMITTEE ON DEVELOPMENT (A) DEPARTMENTS, 2022-23

#### **CHAIRMAN**

1. Shri Gobinda Chandra Basumatari MLA

#### **MEMBERS**

1.	Shri Bolin Chetia	MLA
2.	Shri Krishnendu Paul	MLA
3.	Shri Rama Kanta Dewri	MLA
4.	Shri Jayanta Malla Baruah	MLA
5.	Shri Promod Borthakur	MLA
6.	Shri Biswajiţ Phukan	MLA
7.	Shri Jitu Goswami	MLA
8.	Shri Krishna Kamal Tanti	MLA
9.	Shri Hemanga Thakuria	MLA
10.	Shri Wazed Ali Choudhury	MLA
11.	Shri Sherman Ali Ahmed	MLA
12.	Shri Siddeque Ahmed	MLA
13.	Shri Diganta Barman	MLA
14.	Shri Misbahul Islam Laskar	MLA
15.	Shri Abdul Batin Khandakar	MLA
16.	Shri Prithiraj Rava	MLA
17.	Shri Ponakan Baruah	MLA
18.	Shri Mazibur Rahman	MLA
19.	Shri Nizanur Rahman	MLA
20.	Shri Zakir Hussain Laskar	MLA
21.	Md. Aminul Islam (junior)	MLA
22.	Shri Lawrence Islary	MLA
23.	Shri Durga Das Boro	MLA
24.	Shri Akhil Gogoi	MLA

#### **SECRETARIAT**

- 1. Shri Hemen Das, Principal Secretary
- 2. Shri Dulal Pegu, Secretary
- 3. Shri Rajib Bhattacharyya, Joint Secretary
- 4. Shri Binod Ch. Bhuyan, Deputy Secretary
- 5. Smti Deepali Pegu, OSD (Under Secretary)
- 6. Shri Nabajyoti Patowary, Under Secretary
- 7. Shri Digambar Barman, Committee Officer
- 8. Smti Menaka Kutum, Committee Officer
- 9. Smti Susmita Das, Committee Officer

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#### INTRODUCTION

- I, the Chairman of the Departmentally Related Standing Committee on Development (A) Departments having been authorized by the Committee to present the Twenty Fourth Report on their behalf on the demands for Grant Nos. 37 & 46 relating to Food, Civil Supplies & Consumer Affairs Department for the financial year 2022-23.
- 2. The Committee took evidence of the government representatives on 23<sup>rd</sup> March, 2022.
- 3. The Committee wishes to place its thanks to the representatives of concerned Department who appeared before the committee and placed their considered views and notes. The Committee also like to thanks the Department for furnishing the replies on the points raised by the Committee.
- 4. The Reports was considered and adopted by the Committee at their sitting held on 26<sup>th</sup> March, 2022.
- 5. The Committee also expresses its thanks to the Officers and staff of the Assam Legislative Assembly Secretariat, who devoted their time and energy in processing and compilation of the report within a very short span of time for their Secretarial assistance & co-operation.

Dispur:
The 28<sup>th</sup> March, 2022.

GOBINDA CHANDRA BASUMATARI
Chairman,
Departmentally Related Standing Committee
on Development (A) Departments,
Assam Legislative Assembly.

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#### Chapter- I

#### REPORT

#### **Grant No.37**

#### (Food, Civil Supplies & Consumer Affairs Department)

Under Grant No.37 relating to the Food, Civil Supplies & Consumer Affairs Department, there are 3 (three) nos. of Major Grant of Account Viz-2408, 3456 and 4408.

The Department has proposed the Budget Estimates for a total sum of Rs.100780.80 lakh both Revenue and Capital under Grant No.37 for the Financial year 2022-23 which are presented before the House for approval.

The detailed Budget Estimates under the Grant No.37 for the Financial year 2021-22 are as below:-

(Rupees in Lakhs)

	Revenue Account						
Head of	Major Head	<b>Budget Estimates 2022-23</b>					
Accounts		(Rs. in lakhs)					
2408	Food, Storage and Warehousing	99817.02					
3456	Civil Supplies	79.62					
4408	Capital Outlay on Food Storage and Warehousing	884.16					
	Grand	Total Rs. 100780.80					

The Departmentally Related Standing Committee on Development (A) Departments has examining the Budget Estimates proposed for Grant No.37 along with papers/documents, Action taken Report received from the Department in its meeting held on 23<sup>rd</sup> March, 2022 and took evidence of the Departmental Representatives.

#### REPORT

#### Grant No.-37

#### Food, Civil Supplies and Consumer Affairs Department, Govt. of Assam

The Department of Food, Civil Supplies & Consumer Affairs, and Government of Assam endeavors to ensure availability of food grains at affordable and reasonable price throughout the State. The department ensures creation of buffer stock, procurement, storage and distribution of food grains to overcome natural calamities.

The department looks after consumer affairs and public distribution system. It is responsible for management of Food supply system and protection of consumer interest as per provisions of the Consumer Protection Act, 1986 and Consumer Protection Act, 2019. The department has created the State Consumer Disputes Redressal Commission in Guwahati and District Consumer Redressal Fora in the districts.

The Department undertakes supervisory and enforcement duties under the Essential Commodities Act, 1955 and Orders like the Public Distribution System (control) Order, 2001. In Assam, 2.52 crore population has been covered under NFSA'l3 (84.17% of rural population and 60.35% of urban population as per census 2011) categorizing them as AAY and Priority Household families.

The following Acts and Orders are being followed by the department:-

- 1) The Public Distribution (Control) Order, 2001 amended up to date.
- 2) The Assam Public Distribution of Articles Order, 1982.
- 3) The Assam Trade Articles (L&C) Order, 1982.
- 4) The Prevention of Black Marketing, Supply and Maintenance of Essential Commodities Ate, 1980.
- 5) The Liquefied Petroleum Gas (Regulation of Supply & Distribution) Order, 2000 amended up to date.
- 6) The Naphtha (Acquisition, Sale, Storage and Prevention of use in Automobile) Order 2000.
- 7) Petroleum Products (Maintenance of Production, Storage and Supply) Order, 1999.
- 8) The Kerosene (Restriction on Use and Fixation of Ceiling Price) Order 1993 amended up to date.
- 9) The M.S & HSD (Regulation of Supply and Distribution and Prevention of Malpractices) Order 2005 amended up to date.
  - (a). Assam Paddy and Rice Procurement (Levy and Licensing) Order 1995
  - (b) Assam Paddy and Rice Procurement (Levy and Licensing) Amendment Permanent Order, 2000.
- 10) The Solvent, Reffinate and Slop (Acquisition, Sale, Storage and Prevention of used in Automobiles) Order, 2000.
- 11) The Motor Spirit and High Speed Diesel (Regulation of Supply, Distribution and Prevention of Malpractices) Amendment Order, 2007.
- 12) The Lubricant Oils and Greases (Processing Supply and Distribution Regulation) Order 1987 and lubricating oil Greases (Procuring Supply and Distribution regulation) (Amendment) order, 2021.
- 13) The Consumer Protection Act, 2019
- 14) National Food Security Act, 2013.
- 15) The Motor Spirit and High Speed Diesel (Regulation of Supply, Distribution and Prevention of Malpractices) Amendment Order, 2008.
- 16) Targeted Public Distribution (Control) Order, 2015.

#### **Grant No.37**

## PERFORMANCE BUDGET/ANNUAL REPORT RELATING TO FOOD, CIVIL SUPPLIES & CONSUMER AFFAIRS DEPARTMENT 2021-22

#### (A) STATE OWN PRIORITY DEVELOPMENT

(i) ANNA Yojana, Free Rice: - Out of Rs.52926.65 lakhs, an amount of Rs.52886.65 lakhs was provided for distribution of free rice to the NFSA beneficiaries through ANNA Yojana Scheme and Rs.40.00 lakhs provided for payment of administrative cost to the Assam Food and Civil Supply Corporation Ltd. for the financial year 2021-22. Accordingly, an amount of Rs.52886.65 lakhs has been utilized and balance amount of Rs.40.00 lakhs will be utilized on receipt of FOC from the Finance Department. During the year 2021-22, the budgeted amount was proposed for 16 months for the period from April, 2021 to June, 2022.

The budget estimate of Rs.48912.05 lakhs is proposed for the financial 2022-23 for distribution of free rice to the NFSA beneficiaries through ANNA Yojana Scheme. Out of Rs.48912.05 lakhs, an amount of Rs.48868.05 lakhs is proposed for distribution of free rice to the NFSA beneficiaries through ANNA Yojana Scheme and Rs.44.00 lakhs is proposed for payment of administrative cost to the Assam Food and Civil Supply Corporation Ltd. This may kindly be recommended.

ii) Paddy Procurement Programme: - A budget provision of Rs.16262.20 lakhs has been provided for the financial year 2021-22. Out of Rs.16262.20 lakhs, an amount of Rs.260.66 lakhs for Support to Assam Food & Civil Supply Corporation Ltd. and Rs.16001.54 lakhs for Working Capital for Procurement. The aforesaid amount has been incurred.

A budget estimate of Rs.51000.00 lakhs is proposed for the financial year 2022-23. Out of Rs.51000.00 lakhs, an amount of Rs.1000.00 lakhs is proposed for Support to Assam Food & Civil Supply Corporation Ltd. and Rs.50000.00 lakhs for Working Capital for Procurement.

iii) A budget provision of Rs.200.00 lakhs was provided for procurement, electronic Weighing Scale, Moisture Meter Dryer etc for the financial year 2021-22. The aforesaid amount has been incurred.

A budget estimate of Rs.220.00 lakhs is proposed for the financial year 2022-23 for procurement, electronic Weighing Scale, Moisture Meter Dryer etc.

iv) Confonet Project: - A budget provision of Rs.12.98 lakhs has been provided for payment of broadband internet services in respect of Assam State Consumer Disputes Redressal Commission and 23 District Consumer Disputes Redressal Commissions for the financial year 2021-22. Financial sanction has been received and FOC yet to be received. A budget estimate of Rs.60.00 lakhs is proposed for the financial year 2022-23 for payment of bills to BSNL in connection with broadband internet services in respect of Assam State Consumer Disputes Redress al Commission and 23 District Consumer Disputes Redressal Commissions.

- v) Distribution of Potato: A budget provision of Rs.9.00 lakhs has been provided for the financial year 2021-22 for payment of outstanding bills in connection with distribution of potato and onion at subsidized rate. The aforesaid amount shall be incurred on receipt of FOC from the Finance Department.
- vi) AAMAR DUKAN:- The State Govt. has provided a budget provision of Rs.160.00 lakhs for strengthening of AAMAR DUKAN for the financial year 2021-22 for functioning of 241 nos. of AAMAR DUKAN @ Rs.66,225/- per AAMAR DUKAN. Out of Rs.160.00 lakhs, an amount of Rs.62.91 lakhs financial sanction has been received.

A budget estimate of Rs.160.00 lakhs has been proposed for the financial year 2022-23 for providing financial assistance to selected 241 No.s of AAMAR DUKANS across the State. This may kindly be recommended.

vii) End-to-End Computerization:-A budget provision of Rs.343.86 lakhs has been provided for the current financial year 2021-2022 for implementation of Endto-End Computerization of TPDS project. The aforesaid amount shall be utilized on receipt of FOC from the Finance Department. The financial sanction has been issued against the aforesaid amount and FOC is pending at Finance Department.

A budget estimate of Rs.639.56 lakhs is proposed for the financial year 2022-23. Out of Rs.639.56 lakhs, an amount of Rs.429.81 lakhs is proposed for implementation of End-to-End Computerization of TPDS project and Rs.209. 75 lakhs is proposed for payment of internet connectivity for continuation of supply chain management, manpower support, security audit of application software's etc.

viii) Samabai Sabalikaran Yojana: - A budget provision of Rs.3440.00 lakhs has been provided for payment as Grants-in-Aid @ Rs.26.35 per quintal against quantity handled to each of the GPSSs/LAMPs/WCCs of the State for services rendered by them in the supply chain management of food grains for the year 2021-22. out of Rs.3440.00 lakhs, an amount of Rs.2492.94 lakhs financial sanction has been received.

A budget estimate of Rs.4300.00 Lakhs is proposed for the financial year 2022-23 for payment of Grants-in-Aid to GPSS as per their volume of works.

ix) Construction of Godown: - A budget provision of Rs. 95.04 lakhs has been provided for construction of storage godown at Majuli for the financial year 2021-22. The aforesaid amount is yet to be utilized due to non receipt of bill from the ASWC. The total estimated cost of the project is Rs.496.00 lakhs, out of which Rs.132.00 lakhs is state share and Rs.364.00 lakhs is central share. The budget estimate of Rs.132.00 lakhs is proposed for the financial year 202223.

This may kindly be recommended.

The details of the god own as shown below:

SI N o.	Name of the Project andlocation	A.A amount of GOI in (Rs. in lakhs)	Fund sanctioned by GOI (2017-2018) (Rs. in lakhs)	Yet to be received from GOI (Rs.inlakhs)	Physical progress	UC submitted in previous year 2019-20 (Rs. In lakhs)	UC submitted for the FY 2020 2021 (Rs.in lakhs)	UC submitted for the F.Y. 2021 2022 Rs. in lakhs)	Total UC submitted and expenditure (Rs.in lakhs)
	5000 MT capacity at Gauripur, Dhubri	376.82	230.00	146.82	98%	230.00	Nil	Nil	230.00
2	2000MT capacity at Howly, Barpeta	120.32	120.32	0.00	100%	85.88	17.12	Nil	103.00
3	l000MTcapa city at Simalugur i Lakhimpu	66.88	66.88	0.00	100%	59.35	Nil	Nil	59.35
4	5000MT capacity at Dhekiajuli Sonitpur	376.82	230.00	146.82	96.10%	230.00	Nil	Nil	230.00
5	2000 MT capacity AT Bongalmara, Lakhimpu	120.32	120.32	0.00	80%	55.59	Nil	Nil	55.59
6	IOOOMT capacity at Majuli, Majuli	364.00	190.00	174.00	21.03%	Nil	Nil	97.54	97.54
	Grant total:	1425.16	957.52	467.64		660.83	17.12	97.54	775.48

#### **Centrally Sponsored Scheme**

Distribution of Subsidies Rice under National Food Security Act, 2013:

#### 1. THE NATIONAL FOOD SECURITY ACT, 2013.

A budget provision of Rs.52844.64 lakhs (Rs.16196.16 lakhs for payment of commission to GPSS/FPS/LAMPs and Rs.36648.48 lakhs for payment of transportation charges to the transporters totaling to Rs.52844.64 lakhs) has been made state share for Payment of commission to GPSS and FP Shop and payment of transportation charges to the transporters under NFSA'l3 for the financial year 2021-22. Out of R s.52844.64 lakhs, an amount of Rs. 19623.10 lakhs financial sanction received.

A budget estimate of Rs.30114.66 lakhs (Rs.18614.66 lakhs as commission and Rs.11500.00 lakhs as transportation= Rs.30114.66 lakhs) is proposed for the financial year 2022-23 for payment of commission to FP Shop and payment of transportation charges as State Share to the transporters under NFSA'13. This may kindly be recommended.

2. FAIR PRICE SHOP AUTOMATION SCHEME: - A budget estimate for an amount of Rs.7041.96 lakhs (Central Share of Rs.1694.52 lakhs and State Share of Rs.5347.44 lakhs) has been provided for the financial year 2021-2022 for implementation of Fair Price Automation Scheme. The total project cost is Rs.355 crores for five years. Request for granting administrative approval for the said amount has been already made. However as per implementation of scheme, installation of ePOS device has already started and as on 0 1.03.2022, 28,285 ePOS devices have been made operational for eKYC updation and online transaction.

Hence Rs.7041. 98 lakhs (Central Share of Rs.1694. 52 lakhs and State Share of Rs.5347.44 lakhs) is proposed for the financial year 2022-2023 for implementation of Fair Price Automation Scheme.

3. Consumer Welfare Fund: - A budget provision of Rs.144.00 lakhs as state share has been provided for implementation of Consumer Welfare Fund for the amount financial year 2021-22 in the State as per direction of the GOI. The aforesaid amount will be utilized on receipt of financial sanction and FOC from the Finance Department. On receipt of the fund, it will be deposited in the "Consumer Welfare. Fund" Account and will be paid to the NGOs etc. against works related to consumer protection/awareness reflected through DARPON portal. Financial sanction has been received and FOC is yet to be received.

A budget estimate of Rs.2000.00 lakhs is proposed for the financial year 2022-23 for making necessary budget provision. Out of Rs.2000.00 lakhs, an amount of Rs.200.00 lakhs is proposed as State Share and Rs.1800.00 lakhs is proposed as Central Share for implementation of the Scheme.

4. Rice Fortification and its Distribution under Public Distribution System:- A budget provision of Rs.57.39 lakhs has been provided for the financial year 2021-22 for implementation of the pilot project of the fortification of rice and its Distribution under Public Distribution System for the financial year 2021-22. The aforesaid amount could not be incurred due to non availability of blending system in the Rice Mills. However as per the approval of the Honorable Minister, FCS & CA Department, the file was processed to request GOI for according approval to implement the pilot project from the forthcoming years so as to avoid causing hindrance in the currently processing procurement process by the Department on installation of blending system by the millers of Dhubri District.

Hence the budget estimate of Rs.79.72 lakhs is proposed for the financial year 2022-23 for making necessary budget provision.

#### **Central Sector Scheme**

#### 1. CONSTRUCTION OF STORAGE GODOWNS:-

A budget provision of Rs.162.00 lakhs was provided for the financial year 2021-22 for payment to Assam State Warehousing Corporation in connection with construction of storage godowns as per direction of GOI. Out of Rs.162.00 lakhs, an amount of Rs.97.54 lakhs has been utilized and balance amount of Rs.64.46 lakhs will be utilized on receipt of bill from the Assam State Warehousing Corporation.

A budget estimate of Rs. 7 4 7.21 lakes is proposed for the financial year 2022-2023 for completion of the construction of 4 nos. of storage godowns as per direction of the GOI.

#### 2. STRENGTHENING THE INFRASTRUCTURE OF THE CONSUMER COURT:

A budget provision of Rs.3.38 lakhs has been provided for the financial year 2021-22 for completion of Consumer Court Building at Nalbari. A proposal for re-validation of administrative approval is proposed.

A budget estimate of Rs.4. 94 lakhs is proposed for the financial year 2022-23 for infrastructure development of Consumer Court as per direction of GOI.

3. <u>Consumer Awareness Activities</u>: - A budget provision of Rs.12.15 lakhs is provided for implementation of Consumer Awareness Activities as per direction of GOI in the State for the financial year 2021-22. The aforesaid has already been distributed to the respective Deputy Commissioners for implementation of the scheme.

A budget estimate of Rs.29.94 lakhs is proposed for the financial year 2022-23 for implementation of Consumer Awareness Activities as per direction of GOI in the State

4. <u>Construction of Toilet in District Forums</u>: - The GOI was sanctioned an amount of Rs.15.75 lakhs during the year 2017-2018 as financial assistance to the Govt. of Assam for construction/up gradation of three toilets one for men, one for women and one for disabled in a District Commission@ Rs.25,000/- per toilet under Swachchhta Mission Action Plan.

Accordingly, a budget provision of Rs.12. 76 lakhs has been provided for the financial year 2021-22. Out of Rs.12.76 lakhs, an amount of Rs.0.75 lakhs administrative approval issued to the Deputy Commissioner, Nalbari for construction of 3 nos. of toilet and balance amount of Rs.15.00 lakhs administrative approval will be issued on receipt of Plan and Estimates from the Deputy Commissioners and PWD Department.

Hence an amount of Rs.15. 75 lakhs is proposed for the financial year 2022-23.

5. Installation of CCTV Camera: The GOI has sanctioned an amount of Rs.3.30 lakhs for installation of CCTV Camera in the Court Room of Assam State Consumer Disputes Redressal Commission. Accordingly, a budget provision of Rs.3. 97 lakhs has been provided for the financial year 2021-22. FOC Proposal has been submitted to Finance Department for Rs 3.30 lakh.

A budget estimate of Rs.3.30 lakhs is proposed for the financial year 2022-23 for installation of CCTV Camera in the Court Room of Assam State Consumer Disputes Redressal Commission.

## PROPOSED EXPENDITURE FOR HEAD QUARTER ESTABLISHMENT, DISTRICT LEVEL ESTABLISHMENT, ETC:

1. Supply of Non-Woven carry Bag and Writing of cards: - A budget provision of Rs.2770.00 lakhs has been provided for the financial year 2021-22 for Supply of Non-Woven carry Bag and writing of new NFSA cards. Out of the total budget provision of Rs.2770.00 lakhs, an amount of Rs.983.00 lakhs has been sanctioned for payment of bill in connection with non-woven carry bag and Rs.29. 94 lakhs proposed for financial sanction regarding writing of new NFSA ration card.

A budget estimate for Rs.1500.00 lakhs is proposed for the financial year 2022-23 for payment in connection with Supply of Non-Woven carry Bag and writing of new NFSA cards.

2. Implementation of Central Sector Scheme on Integrated Management of Public Distribution System":- A budget provision of Rs.14.49 lakhs has been provided for the financial year 2021-22 for setting up the PMU Room with Wi-Fi facilities in the office of the Directorate of FCS&CA. Financial sanction has been received against the budgeted amount of Rs.14.49 lakhs.

A budget estimate of Rs.16.10 lakhs is proposed for the financial year 202223 for setting up the PMU Room with Wi-Fi facilities in the office of the Directorate of FCS&CA.

3. State Consumer Helpline:- A budget provision of Rs.11.49 lakhs has been provided for the financial year 2021-22 for payment to the Assam Electronic Development Corporation Ltd in connection with implementation of State Consumer Helpline. The expenditure of the aforesaid amount has been incurred.

A budget estimate of Rs.12. 77 lakhs is proposed for the financial year 2022-23 for payment to the Assam Electronic Development Corporation Ltd in connection with implementation of State Consumer Helpline.

4. Generating Awareness of TPDS Beneficiaries:- A budget provision of Rs.18.00 lakhs has been provided for Publicity Awareness of TPDS for the financial year 2021-22. The aforesaid amount is under process for utilization.

A budget estimate of Rs.18.00 lakhs is proposed for the financial year 2022-23 for Publicity Awareness of TPDS.

- 5. Antodaya Anna Yojana Scheme: A budget estimate of Rs.501.93 lakh is proposed for the financial year 2022-23 for payment of outstanding transportation bill in respect of AA Y scheme.
- 6. Mukhya Mantrir Anna Suraksha Yojana:- A budget estimate of Rs. 721.23 lakhs is proposed for the financial year 2022-23 for payment of outstanding transportation bill of MMASY.
- 7. An amount of Rs.758.15 lakhs for Head Quarter Establishment which includes Salary, O.E., T.E., RRT etc.
  - a)An amount of Rs.2979.06 lakhs for Salary, O.E., T.E. etc for District Level Establishment.
  - b)An amount of Rs.1773.41 lakhs for Salary Wages, TE.OE etc for State Commission and District Commissions.
  - c)Rs.431.78 lakhs for Salary Wages, TE.OE etc for State Food Commission
  - d)An amount of Rs. 52.51 lakhs for Head Quarter Establishment which includes Salary, O.E., T.E etc.
- e)An amount of Rs.27.18 lakhs for District Level which includes Salary, O.E.T.E. etc. The aforesaid amount of Rs.6022.09 lakhs may be recommended for the financial year 2022-23.

## 3. PHYSICAL TARGETS ACHIEVED DURING THE LAST THREE YEARS SCHEME WISE DETAILED INFORMATION AS SHOWN BELOW:-

#### 3. Physical targets achieved during the last three years scheme wise detailed information as shown below:

Sl No.	Name of the	2019-20		2020-21		2021-22		
100.	, Delicate	Physical Target	Achievement	Physical Target	Achievement	Physical Target	Achievement	
1	National Food Security Scheme	2.52 crores nos. of beneficiaries	2.52 crores nos. of beneficiaries	2.52 crores nos. of beneficiaries	2,51,18,095 nos. of beneficiaries	2.52 crores nos. of beneficiaries	2,50,55,738 nos. of beneficiaries	
2	Ağmar Dukan	830 nos. of beneficiaries	287 nos. of beneficiaries	788 nos. of Aamar Dukan	236 nos. of beneficiaries have been benefited	241 nos. of Aamar Dukan	241 nos. of beneficiaries will be benefited	
3	ANNA Yojana, Free Rice	Nil	Nil	2.52 crores nos. of beneficiaries	2,51,18,095 nos. of beneficiaries	2.52 crores nos. of beneficiaries	2,50,55,738 nos. of beneficiaries	
4	Samabai Sabalikaran	NII.	Nii	Nil	Nil	852 nos. of GPSS/WCCS/LAMPS	852 nos. oF GPSS/WCCS/LAMPS	

#### Chapter- II

#### REPORT

#### **Grant No.46**

#### (The Legal Metrology Department)

#### Administrative Department :- Food, Civil Supplies and Consumer Affairs Department

Under Grant No.46 relating to the Legal Metrology Department, there are 2(two) nos. of Major Head of Account Viz-3475 and 4408.

The Department has proposed the Budget Estimates for a total sum of Rs.2005.66 lakh both Revenue and Capital under Grant No.46 for the Financial year 2021-22 which are presented before the House for approval.

The detailed Budget Estimates under the Grant No.46 for the Financial year 2021-22 are as below:-

(Rupees in Lakhs)

(Rupees in Lams)
Budget Estimates 2022-23
(Rs. in lakhs)
2005.66
43.46
Total Rs. 2045.63

The Departmentally Related Standing Committee on Development (A) Departments has examining the Budget Estimates proposed for Grant No.46 along with papers/documents, Action taken Report received from the Department in its meeting held on 24<sup>th</sup> July, 2021 and took evidence of the Departmental Representatives.

#### Report

#### Grant No.-46

#### Legal Metrology Department

The Legal Metrology Department (Weights & Measures) came into existence in the State of Assam in the year, 1960 to maintain an uniform system of Weights and Measures throughout the Country.

At present, the Department is enforcing the following Acts and Rules:

- 1) The Legal Metrology Act, 2009.
- 2) The Legal Metro logy (Packaged Commodities) Rules, 2011.
- 3) The Legal Metro logy (General) Rules, 2011.
- 4) The Assam Legal Metrology (Enforcement) Rules. 2011.
- 5) The Legal Metrology (Approval of Models) Rules, 2011.

#### The main functions of the Department of Legal Metrology are as follows:

- i) In these days of consumers' awareness, the Department plays an impoliant role by maintaining accuracy in all spheres of commercial transaction to protect the interest of the consumers. This Department is functioning to keep vigil on malpractices in the business transactions and to launch cases in case of any violation of the above mentioned Acts and Rules. Thus this Department is a basic infrastructure for the protection of the interest of the consumers.
- ii) Further prosecution cases are registered against the traders, who adopt unfair means to cheat the consumers with frequent inspection to make enforcement drives more effective.
- iii) This Department also undertakes the Calibration of Storage Tanks of Oil and other Industrial establishment and earns revenue accordingly.

#### **Challenges/Issues of the Department:**

1. Since inception, the cadre strength of the Department of Legal Metrology has not increase proportionately with the increase of population of the State as well as increase in the volume of business and industries in the State. Keeping in view present workload of the Department particularly that of Inspectors, strength of the cadre should be increased so that interest of the consumers in the State can be protected better through enforcement of the provision of the Legal Metrology Act and Rules.

In principle, every District Head Quarters should have one Assistant Controller and every Sub-Divisional Head Quarter should have at least one Inspector. But at present, the Department has only 15 Assistant Controller offices and 32 Inspector offices to serve 33 Districts and 78 Sub-Divisions of the State. Therefore, number of Subordinate offices for the Department is required to be increased in a phased manner to serve the general public of the State in a better way.

2. Baring 3 (three) offices, viz., CLM office at Guwahati, ILM offices at Biswanath Chariali and Morigaon of the Department in general areas, almost all the offices are functioning from rented houses, Besides paying a huge amount as house rent every year, these rented houses are not conducive for departmental activities. It can be mentioned here that Govt. of India is willing to provide fund for construction of Departmental Laboratories cum Office Building in different sites of the State for upgradation of Departmental activities. But due to non availability of suitable land, such proposal could not be sent to Govt. of India. Of late District Administration of Dhemaji and Bongaigaon have allotted land for construction of Departmental Laboratories cum Office Building. Construction work of Laboratory-cum office Building of the Inspector of Legal Metrology (ILM) Dhemaji has been completed. It is expected that construction work of Laboratory cum Office building of the Asstt. Controller of Legal Metrology/Inspector of Legal Metrology, Bongaigaon would be undertaken very soon. Therefore, Govt. is requested to make allotment of land for construction of own office building, so that Govt. assets created and common consumers served better.

3. The Govt. may ensure that fund is allocated for at least one vehicle under each Asstt. Controller of Legal Metrology with jurisdiction of one or more districts for conducting enforcement works as recommended by DRSC in their 23(Twenty Third) Report.

## <u>Information regarding Legal Metrology Department for DRSC on Development (A) under Grant No. 46.</u>

#### 1. Preliminary status paper relating to Grant No. 46.

The Department of Legal Metrology is one among the Welfare Departments of the State. The Department is working in the field of weights and measures. But, the department does not implement any beneficiary related scheme.

The main objective of the Legal Metrology Department is to protect the interest of the consumers. This is done by maintaining accuracy of the weights and measures used in all business transaction and protection and also by registering prosecution cases against the violators of the provisions of the Legal Metrology Act and Rules in force at present. The Department also enforces provisions related to Packaged Commodities. To give boost to Legal Metrology infrastructures of the States/UTs, the Strengthening of Weights and Measures Infrastructures of the States/UTs" sponsored by Govt. of India (GOI) is being maintained in our State also, which is likely to improve the functioning of the Department leading to consumers protection.

#### 2. Performance Budget/Annual Report of the Department:

As mentioned Legal Metro logy Department is working for the welfare of consumer of the state in the field, mainly weights & measures and its budgeted amount is being incurred for payment of Salaries and for normal office expenditure. During 2021-22 the Legal Metro logy Department received total allocation amounting to Rs.2045.63 Lakh under EE, CSS and SOPD and total Anticipated expenditure/performance upto 3March'2022 as follows:

Scheme	Budget provision	Anticipated Expenditure upto March '2022.	Remarks
EE	Rs.1982.51 Lakh	Rs. 1577.71 Lakh	Amount under EE is mainly incurred for payment of Salaries and for normal office expenditure.
CSS	Rs.0.50 Lakh	Nil	Amount received from Govt. of India is utilized for maintenance of Mobile Kit Van as and when necessary.
SOPD	Rs. 62.62 Lakh	Rs.22.07 Lakh	Work in progress.

It could be mentioned here that during 2010-11 and 2011-12 Rs. 12.00 Lakh (Rs. 6.00 L + Rs. 6.00 L) was received as Grant from Govt. of India under Non-lapse able pool for maintenance of 4 Nos. Mobile Kit Vans, which were also given by Govt. of India. The amount has been utilized, as and when necessary basis for keeping the vehicle in Serviceable condition.

## 3. Physical targets achieved during the last three years (Schemewise detailed information to be furnished).

The Department of Legal Metrology is working for the welfare of the consumer of the State. There is no specific scheme to implement. Standardization and maintenance of accuracy of all the weights and measures used in various trades and industries in the State is the target of the Department.

Though the Legal Metrology Department is a service oriented department, the Department also earns substantial amount of non-tax revenue every year through verification and stamping of weights and measures by traders, Calibration of storage tank, issue of Dealer License/Packers License, etc.

i) The financial arget and achievement w.e.f.2018-19 to 2021-22 (upto Jan'2022) are as follows:-

Year	Annual Target of Revenue	Collection of Revenue	Achievement (in percentage)
2018-19	Rs. 442.81 Lakh	Rs. 634.89 Lakh	143.33 %
2019-20	Rs. 400.63 Lakh	Rs. 575.98 Lakh	143.77 %
2020-21	Rs. 480.22 Lakh	Rs. 495.65 Lakh	103.22%
2021-22 (upto Jan, 2022)	Rs. 402.68 Lakh	Rs. 283.13 Lakh	70.03%

ii) The nos. of prosecution cases detected/registered, compounded and fees realized under various Acts and Rules of Weights and Measures w.e.f. 2018-19 to 2021-22 (upto Jan, 2022) are as follows:

Year	No. of Prosecution case Registered.	No. Of cases compounded.	Compounding fees.	No. of sanctioned for trial.
2018-19	1171	797	Rs. 63.11 Lakh	96
2019-20	1212	683	Rs. 78.03 Lakh	209
2020-21	368	358	Rs. 21.98 Lakh	108
2021-22 (upto Jan,2022)	504	388	Rs. 31.48 Lakh	114

ACTION TAKEN REPORT ON GRANTS  $n_0.37$  OF THE OBSERVATIONS AND RECOMMENDATIONS ON THE DEPARTMENTALLY RELATED STANDING COMMITTEE ON DEVELOPMENT (A) DEPARTMENTS ASSAM LEGISLATIVE ASSEMBLY (FIFTEENTH ASSEMBLY) TWENTY THIRD REPORT

Point No	Observation and recommendations	Action Taken
1	The Departmentally Related Standing Committee on Development (A) Department has recommended providing gas-connection with required numbers of cylinders, PR, safety hose etc. to all the MLA quarters within specific time-frame and report compliance within a period of two months.	FCS & CA Department has requested GM (LPG), Indian Oil AOD SO vide letter No.FSB.63/2018/290 dated 13/07/2021 for providing the same. In response to this Deptt.'s letter, GM, I0 AOD SO has requested vide email dated 14/07/2021 to provide the following:  i) No. of Cylinders, PR, Safety Hose required.  ii) Name of the Coordinator (name of post) in whose name the connection shall be issued.  iii) Any additional item like LPG hotplate etc required.  iv) The requirements of IO,AOD SO sent to Parliamentary Affairs Deptt. and Secretary, Assam Legislative Assembly vide letter No.FSB.63/2018/293 dated 14/07/2021 and No.FSB.63/2018/299 dated 17/07/2021 respectively. Reminder-I, Reminder-II and Reminder-III were sent to ALA for submission of requirements vide letter as follows:  i. No.FSB.63/2018/305 dated. 4/09/2021 to Secretary, ALA,  ii. No.FSB.63/2018/427 dated 28/12/2021 to Principal Secretary, ALA and  iii. No.FSB.63/2018/443 dated 4/02/2022 to Secretary, ALA respectively.  Requirements yet to be received from Assam
2	The Departmentally Related Standing Committee on Development (A) Department has recommended that the ration cards issued to rich and ineligible families should be withdrawn immediately and all the eligible and poor families should be provided with ration cards.	Legislative Assembly.  As per report received from the Districts as on 02.03.2022, 12992 no. of Ration Cards have been surrendered by ineligible families covering 49997 population since 01.07.2021 across the state. Deletion of the said population is going on in the respective districts. Moreover the beneficiary list is continuously verified by the concerned officers at the District/ Sub-Divisional level and accordingly ineligible beneficiaries are deleted from the database and against that new entries are made with left out eligible beneficiaries. Since 01.07.2021, 8932 no. of Ration Cards covering 38806 no. of population have been deleted from the database and against that 3833 no. of Ration Card covering 12231 no. of population new entries have been made. Selection and digitization of eligible beneficiaries is under process across the state. (Annexure-A)

The Departmentally Related Standing Committee on Development (A) Department has recommended that "Aamar Dukan" system should be revamped and there shall be at least one Aamar Dukan in every revenue village. Local MLAs shall invariable be consulted for designating any dealer as Aamar Dukan.

4

A budget provision of Rs.160.00 lakhs has been provided for the financial year 2021-22 for at least one Aamar Dukan in every revenue village for Fair Price Shops to be upgraded. and the Local MLAs shall be consulted to upgrade F. P. Shop to AAMAR DUKAN. The aforesaid amount has already been allocated to the respective Deputy Commissioners /Principal Secretary of the Autonomous Councils/Sub-Divisional Officer (C) to furnish the online financial sanction proposal. A district wise list of beneficiaries place at Annexure-B.

Departmentally Related Standing Committee Development (A) Department recommended that the GPSS such Baghmarachar GPSS L, Baghbar GPSS, Fulora-Chatala GPSS under Barpeta district etc. and many dealers provide less quantity of rice (upto 1 kg per family member). Further, Atta is not at all provided to the ration card holders by most of the GPSS. In case of SK oil also, many of - the sub-wholesalers such as those under Baghmara Char GPSS etc and many of the hawkers such as the hawkers under Baghmara Char GPSS, Baghbar GPSS, Fulora-Chatala GPSS, Pub-Mandia GPSS under Barpeta district etc. do not provide SK oil to any families at all. The committee therefore recommends for immediate enquiry into the above allegations and taking strict action against the guilty throughout the State of Assam. Action taken report in this regard shall be submitted within a period of three months. The committee further recommends that a committee in consultation with the local MLA shall be constituted to supervise, monitor dealer/ hawker/ sub-wholesaler-wise for proper delivery of rations/SK oil.

The Deputy Commissioner, Barpeta has constituted an enquiry committee headed by Deputy Director, Food, Civil Supplies and Consumer Affairs, Barpeta vide Order No.BSM.72/2020/93 dated 27.09.2021 (Copy enclosed). Accordingly the committee has taken action against M/S Baghmara Char GPSS, M/S Baghbar GPSS, and M/S Pub Mandia GPSS, M/S Pub Betabari GPSS, M/S Dakshin Baguribari GPSS and 'M/S Fulara Chatala GPSS as per Annexure-C.

All the Deputy Commissioner/ Principal

Secretary of the Autonomous Councils/Sub-Divisional Officer © including Barpeta are directed to enquire into the matter on delivery of less quantity of rice (up to 1 kg) and non-delivery of S.K. Oil and Atta to the consumers by the GPSS Fair Price Shop Agent and take legal action against those persons who are involved in black marketing of TPDS/PDS commodities and submit action taken report immediately. Accordingly action has already been taken by the respective Deputy Commissioner/ Principal Secretary of the Autonomous Councils/ Sub-Divisional Officer © at Annexure-D.

The Departmentally Related Standing Committee on Department has every year the Development (A) observed that the number of people suffering from flood and erosion are increasing in Assam. They have become landless. So the Committee recommends increasing the "Antodaya Anna Yojana" cards.

Govt. of India has fixed target of 7,04,000 AAY house hold and as requested by the Directorate, FSC 86 CA, matter of increasing the No. of AAY beneficiaries has been taken up with Govt. of India vide letter No. FSA.116/2021/3 dated 15/11/2021 and it's subsequent reminder No. FSA. 116/2021/8 dated 3/03/02022. No reply from Gol received yet. However, as per clause-3 (3) of Targeted Public Distribution System (control) order, 2015 on identification of eligible beneficiaries, the State wise number of Antyodaya house hold shall not exceed the accepted number of Antyodaya house hold in the State i.e 7,04,000 for Assam, provided when an Antyodaya house hold becomes ineligible on account of migration outside the State, improvement in social or

		economic status, death etc. no new Antyodaya house hold shall be identified in the State and the total number of Antyodaya house hold shall be reduced to that extent.
6	The Departmentally Related Standing Committee on Development (A) Department has recommended for involvement of local MLAs in the selection process of beneficiaries of Antodaya Anna Yojana" cards and also of the other schemes of the Department	All the Deputy Commissioner/ Principal Secretary of the Autonomous Councils are directed to take necessary action for involvement of local MLAs in the selection process of beneficiaries of AAY Cards vide letter No. SA.3/2017/BT/252 dated 1/09/2022 as per the recommendation. Action has been initiated in this regard. It is to be mentioned here that as per operational Guideline for implementation of NFSA,2013 in the State, there are verification committee and scrutiny committee for the rural area and the urban area for selection of beneficiaries. A letter also sent from this Department to all DCs and Principal Secretaries of the Autonomous Councils to submit action taken report vide No. FSB. 56/2021/18 dated 4/03/2022
7	The Departmentally Related Standing Committee on Development (A) Department	All the Deputy Commissioner/ Principal Secretary of the Autonomous Councils are
	observed that most of the cases the card of the beneficiaries are kept by some Agents under their custody. So the Committee strongly recommended the department to look into the matter and if found any involvement of the Agents in this regard the license of the such F.P. shop and F.P. Agent should be cancelled immediately.	directed to take necessary action as per recommendation and to ensure that no ration cards will be kept by the F.P. Shop Agents and if found guilty cancellation of those F.P. dealers to be taken immediately and action taken has been initiating in this regard
	The committee recommends that Department should take necessary steps for appointment to the vacant posts and for filling up the post in those District/Sub-Divisions where there are less manpower.	Department has submitted the list of vacant posts to be filled up in the upcoming recruitment drive of the State in the recruitment pool of 1 (one) lakh vacant posts to the State level Recruitment Commission for Class III posts. The vacant posts to be recruited under Directorate of Food, Civil Supplies and Consumer affairs are as shown below: -  1. Sub-Inspector-132 nos.  2. Junior Asstt. (Head Quarter):-17 nos.  3. Junior Asstt. (District Commission):-4 nos.  4. Stenographer (Head Quarter):-1 no.  5. Stenographer (District Commission): -2 nos.
9	The Committee recommends that Govt. may be requested to provide the necessary guideline for selection process of beneficiaries under NFSA'2013 to the MLAs.	Directorate of FCS & CA has already submitted the necessary guideline for selection process of beneficiaries under NFSA,2013 to Assam Legislative Assembly.
10	The Committee recommends that the Govt. of India may be requested for increasing the AAY Category of Cards under NFSA,2013.	The matter of increasing the AAY category of Cards under NFSA,2013 has been taken up with Govt. of India vide letter No. FSA.116/2021/3 dated 15/11/2021 and it's subsequent reminder No. FSA.116/2021/8 dated 3/3/2022. No reply has been received from Gol yet.

		However, as per clause-3 (3) of Targeted Public Distribution System (control) order,2015 on identification of eligible beneficiaries the State wise number of Antyodaya house hold shall not exceed the
		accepted number of Antyodaya house hold in the State i.e 7,04,000 for Assam, provided
		when an Antyodaya house hold becomes ineligible on account of migration outside the State, improvement in social on economic
		status, death etc. no new Antyodaya house hold shall be identified in the State and the
		total number of Antyodaya house hold shall be reduced to that extent.
11	The Committee recommends that the Food grains may be distributed in 5 kg packets to the doorstep of the beneficiaries.	very less, so it is not possible to implement the recommendation of distribution in 5Kg
12	The Committee recommends that the	packet to the doorstep of the beneficiaries.  All the Deputy Commissioner/ Principal
	necessary steps for monitoring price rise as well as regular enforcement to prevent hoarding of essential commodities is to be continued.	Secretary of the Autonomous Councils have
		he Deputy Commissioner/Sub-
,		Divisional Officer to contain price rise as per information available. The
		as per information available. The District, Sub-Divisional (Civil) and
		autonomous Councils have been taking
		effective steps to contain he price rise
		of essential commodities through
		regular inspection by the enforcement
		squad. It may be mentioned that n
	·	absence of sufficient control order to
		control the price rise the department
		has been facing difficulties to contain
		the price is of essential commodities.
		Earlier there was licensing system through control order .e Assam Trade
		Articles (Licensing and Control) order
		1982 Promulgated under essential
		commodities this order valid for salt
		and petroleum products only nowadays.
13.	The Committee recommends that the	
13.	constituency wise vigilance and	This directorate has instructed to all
	monitoring committees should be	Deputy Commissioner/Sub-Divisional
	constituted under the Chairmanship of Local MLA and the meeting of the said	Officer Principal Secretary of Autonomous Council to constitute
	committee should invariably be held in	vigilance committee and to hold
	every three months.	meeting at all level. In this regard

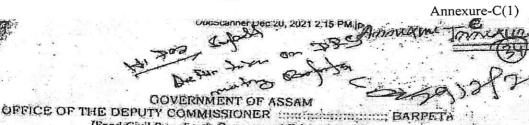
	Deputy Commissioner/Sub-Divisional Officer Principal Secretary of Autonomous Council has initiated for convincing meetings from time to time at Annexure-E.
14. The Committee recommends for establishment of Warehouse at South Salmara.	FCI and Assam State Warehousing Corporation Ltd. were requested to offer their views for establishment of Warehouse at South Salmara to this Department. Assam State Warehousing Corporation has requested to allot a plot of suitable Govt. land bf minimum 10 Bighas for the warehousing facility. Accordingly DC South Salmara was requested to submit a proposal for allotment bf Govt. Land measuring at least 10 Bighas n respect of Assam State Warehousing Corporation vide letter No. FSB.84/2021/7 dated 28/12/2021 and it's subsequent reminder vide No.FSB.84/2021/8 dated 02/02/2022 respectively.

SL	DISTRICT	SubDivision	No. of	Surrendered		f Deletion Database	No. of	new Chuy
No.		Cooperation	RC	Population	RC	Population	RC	Population
	<del>                                      </del>	Mushalpur	3	12	0	0	0	5
1	Baksa	Salbari	19	. 99	19	105	0	0
		Tamulpur	46	148	24	53	0	0
-	Datin	Bajali	38	140	30	116	0	0
-2	Barpeta	Barpeta	82	350	22	104	47	113
3	Biswanath	Biswanath Sadar	25	120	0	0	0	0
	Diswanaur	Gohupr (civil)	72	432	46	280	0	0
4	Bongaigaon	Hongaigaon Sadar	216	756	216	756	0	0
	Dongargao	North Salmara	16	52	0	0	0	0
5	Cachar	Silchar	195	783	120	485	95	287
, .		Lakhipur	26	54	0	0	0	0
6	Charaideo	Charaideo	432	1710	410	1686	6	30
7	Chirang	Bijni	1	1		1	1	2
	·	Chirang	27	113	17	76	23	57
8	Darrang	Darrang	198	778	104	429	60	106
9	Dhemaji	Dhemaji	15	77	48	186	35	103
		Jonei	17	95		3	32	93
10	Dhubri	Dhubri .	1267	5259	753	3940	15	15
		Bilasipara	102	368	41	139	56	161
11	Dibrugarh	Dibrugarh	2005	6320	167	624	260	540
12	Dima Hasao	Haflong	65	317	0	0	0	0
	····	Maibang	0	0	0	0	0	0
13	Goalpara	Goalpara	372	1446	170	650	0	0
		Golaghat Sadar	10	30	140	474	300	1100
14	Golaghat	Bokakhat	7	24	13	41	0	0
<del> </del>	(P.19.3	Dhansiri	420	1712	300	1252	5	23
15	Hailakandi	Hailakandi	122	534	122	534	19	26
16	Hojai	Hojai	330	1733	330	1733	4	16
17	Jorhat	Jorhat Sadar	580	1740	580	1740	34	107
	<del></del>	Titabor	80	517	80	517	4	9
18	Kamrup	Kamrup Sadar	52 298	226	8	44	0 3	10
19	Kamrup Metro	Rangia Verso	1057	919 4399	298 1057	919 4399	1082	5200
	Kamup weno	Kamrup Metro Diphu	3	10	0	0	279	827
20	Karbi Anglong	Bokajan	49	229	0	0	0	0
21	Karimganj	Karimganj	9	32	227	897	0	0
	Namiganj	Gossaigaon	10	56	10	56	0	0
22	Kokrajhar	Kokrajhar	544	2233	544	2233	57	231
_	(Controlling	Parhatjhora	6	19	0	.0	0	.0
-	·	Lakhimpur Sadar	144	456	31	95	95	139
23	Lakhimpur	Dhakuakhana	7	15	0	0	0	0
24	Majuli	Majuli	73	332	137	1830	0	0
25	Morigaon	Morigaon ·	258	900	221	761	952	1428
	•	Nagaon	174	820	174	820	165	776
26	· Nagaon	Kaliabor	1/7	1		1	0	9
17	Nalbari	Nalbari	170	681	60	209	0	0
			661	2539	661		5	5
8	Sivasagar	Sivasagar Nazira	251	851	88	2539 396	0	0
9	Sonitour	Tezpur	256	1026	12	52	0	0
0	South Salmara	South Salmara	230	670	12	668	126	63.5
*+	Original Campara	Tinsukia	1524	6108	1393	5583	73	187
ı	Tinsukia	Margherita	289	1157	50	194	0	0
* .	inisunia	Sadiya	93		22	86	0	0
1		Udalguri	15	366 57	0	0	0	0
			10 1	<i></i> 1	v (	U į	· •	u
2	Udalguri				172	LINA		
ساست	Udalguri West Karbi Anglong	Bhergaon Hamren	13 26	52 123	172	1100	0	0

ANNEXURE - I

-	Target for beneficiaries of "Aamar Dukan"	Scheme in Assam for the Financial Year of 2021-22
St.No.	Name of District. '	Target of beneficiaries for "AAMAR DUKAN" Scheine.
1	Kamrup Metro.	8 Nos.
2	Kamrup Amingaon.	8 Nos.
3	Baska	7 Nos.
4	Barpeta	8 Nos.
Š	Bongaigaon	7 Nos.
6	Cachar	8 Nos.
7	Chirang	7 Nos.
8	Darrang	8 Nos.
9	Dhemaji	7 Nos.
10	Dhubri	7 Nos.
11	Dibrugarh	8 Nos.
12 .	Dima-Hasao	7 Nos.
13	Goalpara	7 Nos.
14	Golaghat	7 Nos.
15	Hailakandl	7 Nos.
16	Jorhat	7 Nos.
17	Karbi-Anglong	7 Nos.
18	Karimgani	7 Nos.
19	Kokrajhar	7 Nos.
20	Lakhimpur	7 Nos.
21	Morigaon	B Nos.
22	Nagaon	8 Nos.
23	Nalbari	7 Nos.
24	Sivasagar	7 Nos.
25	Sonitpur (Texpur)	8 Nos.
26	Blswanath	7 Nos.
27	Hojai	7 Nos.
28	South Salmara, Mankachar	7 Nos.
29	Charaideo	
30	Tinsukia	7 Nos. 8 Nos.
31	Udalguri	7 Nos.
	·	
32	Majuli	7 Nos.
33	Bajail	/ 1905.
· ·	Total =	241 Nos.

Food, Civil Supplies & Consumer Affairs,
Assam, Bhangagarh, Guwahati-5



[Food Civil Supplies & Consumer Affairs Branch]

BARPETA

No.BSM-72/2020/217

20/12/2021

To.

The Directors

Food, Civil Supplies & Consumer Affairs,

Bhangagarh, Guwahali-5

Sub:

Regarding submission of action taken report

Ref :

(1) Letter N. SA.3/2017/Pt/249 dtd. 01/09/2021

Sir.

(2) Letter N. SA.3/2017/Pi/271 dtd, 14/12/2021

With reference to the subject cited above, I have the honour to inform you that in pursuance of the letter quoted under reference an enquiry was conducted by a team of officers comprising i/c Deputy Director and Sub-Inspector, Food, Civil Supplies and Consumer Affairs, Barpeta at the F P Shops, Retailers, Hawkers including GPSS and detected irregularities committed by the PDS nominees. The action taken report on the enquiry report submitted by the i/c Deputy Director and Sub-Inspector, Food, Civil Supplies and Consumer Affairs, Barpeta the following steps were taken.

A. M/S Baghmara Char OPSS

(1) 4 Nos of P P Shop Agents-Suspended

2 Nos Retailers-Suspended

I No. Hawker -Suspended

1 No. of F P Shop Agent - issued show cause notice

B: M/S Baghbar OPSS

(1) 2 Nos of F P Shop Agents -suspended (2) 4 Nos of F P Shop Agents, issued show cause notice

C. M/S Pub Mandia GPSS

(1) 2 Nos of F P Shop Agents -suspended

D. M/S Pub Betbari OPSS

(1) 1 Nos of P P Shop Agents -suspended.

E M/S Dakshin Baguribari GPSS (1) 1 Nos of F P Shop Agents -suspended

F. M/S Pulara Chatala GPSS

No complaints received and no anomalies found as reported by the Area Inspector, PCS & CA, Barpela

The copies of the orders are annexed herewith for your reference.

This is for your information and necessary action.

Englo:- 14 (Fourteen) Sheets

ours fatthfully...

Deputy Commissioner. Barpeta (

**GOVERNMENT OF ASSAM** 

OFFICE OF THE DEPUTY COMMISSIONER ...... BARPETA (Food , Civil Supplies & Consumer Affairs Branch)

No.BSM-72/2020/93

/09/2023

As approved by Deputy Commissioner, Barpeta and in pursuance of the Directorate's letter No.SA.03/2017/BT/249 dtd. 01/09/2021and complaint petition submitted by Sherman Ali Ahmed, Ho'ble MLA, Baghbar LAC (copy enclosed) an enquiry team is hereby constituted with the following officers of Food, Civil Supplies & Consumer Affairs, Barpeta headed by Deputy Directoror i/c , Food, Civil Supplies & Consumer Affairs, Barpeta and will submit detail report to the Deputy Commissioner within 7 days from the date of this order.

- 1. Sri Krishnamani Das, Deputy Director i/c
- 2. Sri Himangshu Das, Sub-Inspector

This order comes into force wirh immediate eddect ..

Addl Deputy Commissioner Barpeta

Memo No.BSM-72/2020/93-A Copy to:--

Dtd. 27/09/2022

The Director, Food, Civil Supplies & Consumer Affairs, Bhangagorh, Guwahati-5 for favour of information.

Sherman All Ahmed, Ho'ble MLA, Baghbar LAC for kind favour of information.

The CA to DC for apprisal of the Deputy Commissioner, Barpeta.

Addi Deputy Commissioner, Barpeta

District wise Quarterly Action Taken Report from January 2021 to December 2021 (Under 8 & 9 of the PDS Control Order,2001)

SL No	Districts/Sub-	Jan,21 to	April,21 to	July,21 to	October,21 to
35 110	Districts/Sup-	March,21	June,21	Sept,21	Dec,21
1	Barpeta ·			1 GPSS	9 nos FP
,	-			Suspended	shop
· ·				3 Nos FPS	auspended
				suspended	3 S K oil
	ł		1	1 F P shop	retailer
	!			suspended	suspended 5 nos of F P
1	1			l	shop agents
		<b>!</b>			show cause
					notice
<b>'2</b>	Hailakandi	2 nos PP	10 nos F P		
		shop	shop	1	
	·	suspended 8 nos show	suspended	1	
		cause notice	l		
		isaued			
3	Baksa	3 nos show	2 Nos show		
		cause notice	cause notice	1	
		issued	issued		
4	NaIbari	1 nos F P			
		shops licence			
		suspended	1		l
- 1		4 Nos show		1	
		issued			i
5	Dhemaji	1 nos show	2 nos show	l	
	(Jonai)	cause notice	cause notice		
		issued	issued		
6	South		1 GPSS		
	Salmara		suspended		
		•	( copy	· ·	
7	Dibaranah	3 nos of PDS	enclosed)	<del></del>	
' }	Dibrugarh	licencce	shop licence	1	
		suspended	suspended		
I	·	4 nos show	11 nos show		
		cause notice	cause notice		-
		issued	issued	<u></u>	
9	Nagaon		1 nos F P		
•	(Kaliabor)		shop licences	,	
10	Dhubri (		suspended	1 nos FP	
10	Bilashipara)			shop license	
1				suspended	
į		• 1		3 nos show	
1			,	cause notice	,
				issued	
11	Goalpara		•	2 Nos F P	
		,		shop	
i				suspended (	
				Copy enclosed)	
12	Cachar			1 nos GPSS	7 Nos show
	- <del> </del>			suspended	cause issued
ì				3 nos PP.	under LPG
				shop licence	Regulation
			1	suspended	Act
			·	1 nos F P	1 Nos sub
, ]				shop licence	wholesale licence
				cancelled ( Copy	cancelled
ļ				enclosed)	· ·
13	Morigaon .	······································		1 nos	3 Nos show
ı		•		hawkers	cause notice
,		l .	l	suspended	issued
į	i	· ·			
				2 nos FIR lodged ( Hare	

				Krishna Bharali, Brindabhan Biswas) for unauthorized business of MS/HSD	
14	Darrang				6 nos F P shop linecese suspended 7 show cause notice issued to them.
15	Golaghat ( Dhansiri)		1 nos F P shop suspended under M/S Maojan GPSS (copy enclosed)		
16	Lakhimpur		,		3 nos of F P shop suspended 2 Nos of show cause issued
17	Sivasagar ( Nazira)	/			1 Nos show cause notice issued
18	Sonitpur				17 nos of F P shop suspended

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ACTION TAKEN REPORT ON THE RECOMMENDATIONS (GRANT NO.46) THE DEPARTMENTALLY RELATED STANDING COMMITTEE ON DEVELOPMENT (A) DEPARTMENTS ASSAM LEGISLATIVE ASSEMBLY (FOURTEENTH ASSEMBLY) TWENTY THIRD REPORT

Point	Observation and Recommendation of	Action Taken by the Department
No.	DRSC(A)	•
1.	The Committee observed and found that under	Different District Administration has
	a Central Sector Scheme namely	been moved for allotment of suitable
	"Strengthening Legal Metrology	land for construction of Laboratory-cum-
	Infrastructures of State/UT's" the Government	Office. But no response has so far been
	of India propose to provide Rs.75.00 Lakh for	received.
	construction of Secondary Standard	
	Laboratory and Rs.50.00 Lakh for	
	Construction of Working Standard Laboratory	•
	in different Districts of the State subject to	
	availability of Govt. land.	
	Thus, the Committee put its resentment that	
	inspite of several letters issued to the District	
	Administration, the allotment of land for	
	construction has not yet been made except in	
	Dhemaji and Bongaigaon District.	
	The existing legal metrology offices are	
•	located mainly in the district Head quarters	
	and in-view cases offices are located m the	
	sub-divisional head quarters. The committee	
·	advises the department to request the	
	concerned MLAs of the District/SubDivisional	
	HQs for allotment of Govt. land through	
	District administration, preferably within the	
	municipality area.	
	As there is no fund crunch for construction of	
	departmental laboratories cum office building,	
	the Committee once again strongly	
	recommended that the District Administration	
	should take appropriate initiative to allot the	
	land within the District H.Q. preferably within	
	Municipal Area for the fulfillment of the	·
	purpose as early as possible.	
2.	The Committee observed that the authorities in	The Proposal will be moved shortly for
	the state Head Quarter and the District level	allotment of vehicle.
	officers are experiencing vanous difficulties	
	due to non availability of the suitable vehicles	
	to perform the normal enforcement and	
	inspection activities. Though the Committee	
	recommended in previous years for allotment	
	of the vehicle to the Department, however it	
	was recorded that no action has been taken.	
	Therefore, the Committee strongly	
.,	recommended that at least one suitable vehicle	
	(Least version of Balero vehicle) should be	
1	provided to the state HQ and to each and every	
l	district offices of the Legal	

	Metrology. Considering the urgent need, at	İ
	least 16(Sixteen) vehicles should be provided	
	in phased manner for better implementation of	
İ	Legal Metrology Act and Rules so that the	
	interest of the consumer could be protected at	
	best.	
3.	The Committee observed that many of the post viz., Controller, Assistant Controller, Inspector of Legal Metrology and Grade-III and Grade IV posts in the Department are presently lying vacant.	Post of Controller of Legal Legal Metrology is lying vacant due to a pending High Court Case.  The promotional Posts of Deputy Controller and Asstt. Controller have been filled up.
	In view of nature, essentiality and functions of the aforesaid posts, the Committee strongly recommended that all vacant posts, should be filled up immediately for smooth and better performance of the Department both in the Directorate Office as well as District Sub-	For filling up of 18 nos of vacant posts of Inspector of Legal Metrology, necessary approval for sending the proposal to APSC for conducting recruitment of exam has been received. Proposal will be sent to APSC shortly.
	ordinate offices of the Department.	For filling up of Grade-III & Grade IV posts, proposal has been moved to the State level Recruitment Commission for Class-III and Class-IV posts and acceptation of the proposal is under
	·	consideration of the Commission.
4.	The Committee observed that most of the	Consideration of the Commission.
"	delivery personal of LPG dealer do not carry	
	appropriate weighing scale while delivering	
İ	cylinders to the consumers.	·
	However the Department apprised the	
	Committee that almost all the LPG dealers of	
	the state have procured appropriate weighing	
	machines for the purpose of delivering LPG	
ļ	cylinders to the consumers.	
	The committee emphasized that Legal	
	Metrology officials should take this matter	
	seriously and to make all out effort for	·
	compelling all the LPG dealers to provide	
	appropriate weighing scales as per rule to their	
	delivery personal for correct weighment of the	
	LPG cylinder.	
5.	The Committee observed that particularly in	The matter has been taken seriously by
_ J.	fish markets consumers often complaint that	the Department. Action is being taken
	they are being cheated by the traders for not	
	using standard weight/weighing scales.	against some traders, who has violated the Acts & Rules. 141 Nos. of
		- ·
	The Department apprised the Committee that a	prosecution cases has been registered
	large number of prosecution cases have been	against fish and meat sellers. Further 353
	registered against the unscrupulous against	Nos. of other cases has been registered
	fish/meat sellers in the past and such action is	for violation of Package Commodities
	being committed regularly.	Rules during this year.
	The Committee stressed that Legal Metrology	
	officials should be proactive and take proper	
	action to root out the menace caused by the	
	corrupt fish/meat traders.	

6.	The Committee recommends to take necessary steps for establishment of office of the Metrology Department in all District Head Quarters.	Necessary steps have been taken and requested District Administration for allotment of land for Establishment of office of the Metrology Department in all District Head Quarters.
7.	The Committee observes that the sellers of meat/fish and fruits/vegetables etc. often cheat the common consumers causing short delivery of these articles by manipulating the electronic balances or the beam scales/weights used by them.  So, the committee recommends that the concerned officials of the Department should be more vigilant and conduct regular inspections in the markets to book such unscrupulous traders and the electronic balancers should be kept in the visible position of the customers.	The Department has initiated action against the sellers of meat/fish and fruit/vegetables etc. who often cheat the common consumers causing short delivery of these articles by manipulating the Electronic balancers or the Beam scales/weights used by them. The Department has instructed all concerned officials of the Department to be more vigilant and conduct regular inspections in the markets to book such unscrupulous traders and the Electronic balancers should be kept in the visible position to the customers.

#### **GRANTS No.37**

#### **OBSERVATIONS AND RECOMMENDATIONS**

- 1. The committee reiterates its earlier recommendation of providing gas-connection with required numbers of cylinders, PR, safety hose etc. to all the MLA quarters within specific time-frame and report compliance within a period of two months.
- 2. The committee reiterates its earlier recommendations regarding issue of ration cards to eligible and poor families and withdrawal of the same from rich and ineligible families.
- 3. The committee recommends that there shall be at least one 'Amar Dukan,' in each GP in Rural areas and in every municipal ward in urban areas and the local MLAs shall invariably be involved in assigning any dealer as Amar Dukan.
- 4. The committee reiterates its earlier recommendations about the corrupt practices in GPSS such as Baghmarachar GPSS, Baghbar GPSS, Fulora-Chatala GPSS under Barpeta district etc.
- 5. The committee recommends that district level and LAC level Vigilance and Monitoring Committee meeting shall be held regularly, at least once in three months.
- 6. The committee reiterates its earlier recommendations of providing "Antodaya Anna Yojana Cards" to the families rendered homeless due to flood and erosion.
- 7. The committee recommends that the department shall ensure delivery of food grains upto the dealer.
- 8. The committee recommends that the District Level Committee for procurement of paddy shall be re-constituted immediately with all MLAs as members of the committee. While selecting the centres for procurement of paddy, the local MLAs shall invariably be involved.
- 9. The Committee recommends that the regular inspection to be carried out by the districts and sub-divisional authorities in GPSS, Fair Price Shop and action to be initiated against those GPSS/FPS if found guilty in diversion of TPDS/PDS commodities, issue of short supply of foodgrain under NFSA, retention ration cards by the FPS dealers.
- 10. The committee recommends for involvement of local MLAs in the selection process of beneficiaries of NFSA ration card along with the verification committee, scrutiny committee on selection of NFSA beneficiaries.
- 11. The committee observed that in most of the cases the card of the beneficiaries are kept by some Agents under their custody. So, the Committee reiterates its earlier recommendation to look into the matter and if found any involvement of the Agents in this regard the license of the such F.P. shop and F.P. agent should be cancelled immediately.
- 12. The Committee recommends that the necessary steps should be adopted for monitoring price rise as well as regular enforcement to prevent hoarding of essential commodities is to be continued.
- 13. The Committee recommends for purchase of vehicle for the districts head quarters for effective implementation of the Govt. scheme and enforcement activities.
- 14. The Committee observed that the Director office is functioning from a rented Building which is not suitable as State Head Quarter. The committee recommends to make arrangement for suitable building for smooth functioning of the Directorate.
- 15. The Committee recommends that the Budget provision under the Grant No.37 should be increased for smooth functioning of the Department.
- 16. The Committee recommends for establishing one Paddy Procurement Center at Kaplabari village under Borkhetri revenue circle.
- 17. The Committee recommends that PDS and other supply items transportation cost should be increased at South Salmara Mankachar because of the demographical situation.

The Committee recommends that the Budgetary allocation provided under Grant No.37 for the Financial Year 2022-23 for Food, Civil supplies & Consumer Affairs Department be approved by the August House.

#### **Grant No.46**

#### **OBSERVATIONS AND RECOMMENDATIONS**

Sl. No.	Observation and Recommendation of DRSC	
1.	The Committee strongly reiterates its earlier recommendation that at least one	
	suitable vehicle should be provided to the State Head Quarter and to each and every	
	District Offices of the Legal Metrology.	
2.	The Committee observes that many of the posts in the Department are presently lying	
	vacant. Therefore the Committee recommends for expedite the appointment process	
	against the vacant posts.	
3.	The Committee strongly reiterates its earlier recommendation that Legal Metrology	
	Officials should take this matter seriously and to make all out effort for compelling	
	all the LPG dealers to provide appropriate weighing scales as per rule to their	
	delivery personal for correct weighment of the LPG cylinder.	
4.	The Committee strongly reiterates its earlier recommendation to take necessary	
	steps for Establishment of office of the Legal Metrology Department in all	
	District Head Quarters.	
5.	The Committee strongly reiterates its earlier recommendation that the concerned	
	officials of the Department should be more vigilant and conduct regular	
	inspections in the markets to book such unscrupulous traders and the	
	Electronic balancers should be kept in the visible position of the	
	customers.	
6.	The Committee recommends to increase the Budget provision under Grant No.46 for	
	additional Rs.3 crs.	

The Committee recommends that the Budgetary allocation provided under Grant No.46 for the Financial Year 2022-23 for Legal Metrology Department be approved by the August House.

During discussion with the Food & Civil Supplies & Consumers Affairs Department, the committee observes that Sri Biswaranjan Shyamal, IAS, the Additional Chief Secretary willfully, deliberately and knowingly disregarded the committee in the manner as detailed below:

- 1. Refusal to answer questions put by the Committee,
- 2. Persistently misleading the committee by prevaricating, giving false evidence and willfully suppressing the truth,
- 3. Trifling with the Committee,
- 4. Repeatedly returning insulting answers to the Committee,
- 5. Disobedience of the orders of the Committee etc.

The Committee is therefore of considered view that the said officer has committed a serious misconduct which amounts to contempt of the Committee in particular and the House as a whole.

The Committee therefore recommends under Rule-165 and Rule-172 of the "Rules of Procedure and Conduct of Business in Assam Legislative Assembly" that Sri Biswaranjan Shyamal, IAS be summoned to the Bar of the House and under Article-194 of the Constitution of India, the following punishment, amongst others, shall be inflicted upon Sri Biswaranjan Shyamal, IAS, the Additional Chief Secretary to the Govt. of Assam in the Food & Civil Supplies & Consumers Affairs Department:

- (i) Admonition,
- (ii) Reprimand,
- (iii) Tendering unconditional apology.

