



सत्यमेव जयते

**DEPARTMENTALLY RELATED STANDING COMMITTEE
ON
DEVELOPMENT (H) DEPARTMENTS
2025-26**

ASSAM LEGISLATIVE ASSEMBLY

(FIFTEENTH ASSEMBLY)

**REPORT ON DEMAND FOR THE GRANT NO. 36
FOR THE YEAR 2025-26**

**DEPARTMENT :
LABOUR WELFARE**

TWENTY SECOND REPORT

Presented to the House on 21st March, 2025

**ASSAM LEGISLATIVE ASSEMBLY SECRETARIAT
DISPUR : GUWAHATI-781006**

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**COMPOSITION OF THE DEPARTMENTALLY RELATED
STANDING COMMITTEE ON DEVELOPMENT (H)
DEPARTMENTS, 2025-26**

CHAIRMAN :

- | | | |
|-----------------------|----|----------------|
| 1. Shri Sanjoy Kishan | -- | MLA & Chairman |
|-----------------------|----|----------------|

MEMBERS

- | | | |
|--------------------------------------|----|--------------|
| 2. Shri Promod Borthakur, | -- | MLA & Member |
| 3. Shri Rama Kanta Dewri, | -- | MLA & Member |
| 4. Shri Chakradhar Gogoi, | -- | MLA & Member |
| 5. Shri Diplu Ranjan Sarmah, | -- | MLA & Member |
| 6. Shri Biswajit Phukan, | -- | MLA & Member |
| 7. Shri Bharat Chandra Narah, | -- | MLA & Member |
| 8. Shri Bhaskar Jyoti Baruah, | -- | MLA & Member |
| 9. Dr. Asif Md. Nazar, | -- | MLA & Member |
| 10. Shri Najrul Hoque, | -- | MLA & Member |
| 11. Shri Basanta Das, | -- | MLA & Member |
| 12. Shri Manoranjan Talukdar, | -- | MLA & Member |
| 13. Shri Kamalakhya Dey Purkayastha, | -- | MLA & Member |

SECRETARIAT

1. Shri Dulal Pegu, Secretary
2. Smti. Deepali Pegu, Deputy Secretary
3. Shri Nibash Chakraborty, Under Secretary
4. Smti Menaka Kutum, Under Secretary
5. Shri Ganiruddin Ahmed, Superintendent
6. Smti. Jahnvi Gogoi, Assistant Language Officer

CHAPTER- I

Grant No.36

LABOUR DEPARTMENT

After presentation of the Budget in the House for the Financial Year, 2025-26, the Departmentally Related Standing Committee on Development (H) Departments in its meeting held on **13th March, 2025** discussed on **Grant No.36 (Labour Department)**.

1.1 The Departmentally Related Standing Committee on Development (H) Departments in its meeting held on **13th March, 2025** examined the papers and documents received from the concerned department and took evidence of the Departmental representative. Besides, the Committee considered the Action Taken Report on the recommendations contained in the **21st Report of the 2024-25** in addition to the scrutiny of the Budget provision.

	REVENUE	CAPITAL	TOTAL (Rs. In lakhs)
VOTED	10182.26	686.22	10868.48
CHARGED	0.00	0.00	0.00

1.2 The detailed Budget Estimates under the Grant No.36 for the Financial year 2025-26 are as below :-

General Area

Head of Account	Major Head	Minor Head	Budget Estimates 2025-26
2210	Medical and Public Health		4511.99
2230	Labour & Employment		5494.14
4250	Capital Outlay on Social Services		686.22
Grand Total			10692.35

1.3 Budget provision under Grant No.36 is relating to **Labour Welfare Department**. The amount so allocated before the House and is proposed to be spent in revenue and capital expenditure respectively.

CHAPTER-II

GARNT No. 36

LABOUR WELFARE DEPARTMENT**PRELIMINARY STATUS PAPER**

1.1 The Labour Welfare Department is solely responsible for administration of all labour enactments (both Central and State) along with the Rules on number of subjects related to the welfare of labourers.

1.2 The Labour Welfare Department is responsible to discharge the judicial and semi-Judicial functions pertaining to industrial disputes arising out of different labour problems through its conciliation machineries, Industrial Tribunals and Labour Courts created under Section 7-A and Section -7 of the Industrial Disputes Act, 1947. The Department takes up various enforcement activities for implementation of Central & State Acts and Rules through the fund received under Grant No. 36. Four state rules under four Labour Codes i.e. i) Assam Wages Rules, 2021 ii) Social Security Assam Rules, 2021 iii) Assam Industrial Relations Rules, 2021 and iv) Assam Occupational safety, Health and Working conditions Rules, 2022 have been published in Assam Gazette for obtaining views/suggestions of different stakeholders except Assam Occupational safety, Health and Working conditions Rules, 2022.

1.3 There is a Research Cell under Labour Welfare Department within the Secretariat which has been coordinating the functions of all the Directorates under Labour and Welfare Department and also monitors the works of Heads of Departments in respect of plan Schemes as well as schemes under different Labour Laws.

1.4 The Inspectorate of Boilers under the Department of Labour Welfare is responsible for implementation of the Indian Boilers Act, 1923 (as amended) and the Rules and Regulations framed there under and play a very important role in timely and proper execution or various power plants and steam based industries. In the process of implementation, the Inspectorate ensures safe design, materials, quality assurance and workmanship through sophisticated instrument. By inspection and testing, it ensures safe operation of Boilers and thereby provides safety to human lives and property.

1.5 The Inspectorate of Factories under the Labour Welfare Department is responsible for implementation of the Factories Act, 1948 and Factories Rule, 1950 or ensuring occupational safety, health and welfare of workers engaged in tea factories and other industries.

1.6 There is a Board of Trustees for the Assam Tea Plantation Provident Fund Organization, which implements, enforces and administers social security schemes for the employees of tea estates and tea factories in the State of Assam. It is a self financing organization with respect to the benefits paid and its administrative expenses.

1.7 Labour Welfare Department is also responsible for running Employees State Insurance Schemes (ESI Scheme) to provide medical benefits to the insured persons and their family members in pursuance of ESI Act, 1948 through a network of 28 dispensaries and one 20 bedded hospital in the State. For taking up various welfare activities for the tea garden workers, there is a Tea Employees Welfare Board under the Department of Labour Welfare.

GARNT No. 36

A brief Note in respect of Grant No. 36:

Detailed Break up of the allocated fund under SOPD for Labour Welfare Department is given below:

Sl. No.	Sector	Allocation for 2024-25 (in Lakhs)
1.	Labour Commissioner, Assam	638.50
2.	Chief Inspector of Factories, Assam	90.00
3.	Chief Inspector of Boilers, Assam	129.05
4.	AMO, ESI Scheme, Assam	0.00
Grand Total		857.51

New Schemes launched by the Government, if any, furnish in details

No new scheme has been launched.

Performance Budget/Annual Report of the Department for the FY 2024-25**1. Labour Commissioner, Assam**

Sl No.	Head of Account	Scheme Description	Budget Provision (in Lakhs)	Expenditure Amounts (in Lakhs)	Remarks
1	4250-00-201-5874-101-13-99 SOPD- G GA V	Extension/Upgradation of multi storied RCC building (Construction of Shram Bhawan)	150	88.16627	58.78 Utilized
2	4250-00-201-5879-000-13-99 SOPD-G GA V	Construction of permanent office premises	225	174.42826	77.52% Utilized, FOC submitted to FIN Deptt.
3	2230 - 01 - 001 - 5876 - 000 - 32- 99 SOPD-G GA V	Formation of Assam Labour Welfare Society	140	0.0	FOC submitted to FIN Deptt.
4	2230-01-001-6049-248-32-99-SOPD-G GA V	Motor Transport Workers' Social Security Scheme	50	50	100% Utilization
5	4250 - 00 - 201 - 5878 - 000 - 99 - 01 SOPD-G GA V	Information Technology-Software Development	50	0.0	FOC submitted to FIN Deptt.
6	2230-01-001-5878-000-05-03 SOPD-G GA V	Payment for Professional & Special Services- Consultancy Fees)	23.5	23.39759	99.56% Utilized

GARNT No. 36

2.Chief Inspector of Boilers, Assam

#	Head of Account	Scheme Description	Budget Provision (in Lakhs)	Expenditure Amounts (in Lakhs)	Remarks
1.	4250-00-800-1365-817-13-99-SOPD-G-GA-V	Construction of office building to accommodate zonal boiler office Dibrugarh	54.01	25.83	28.17 L due to non receipt of Bill for procedural delay of PWD during the current year
2.	4250-00-800-1365-004-13-01-SOPD-G-GA-V	Expansion of office Building for Welding Institute cum Boiler operation Engineer and Boiler Attendant Training Institute	75.00	0.00	

3.Chief Inspector of Factories, Assam

Sl No.	Head of Account	Scheme Description	Budget Provision (in Lakhs)	Expenditure Amounts (in Lakhs)	Remarks
1.	4250-00-201-0901-000-13-01 -SOPD	Extension of Office Building of O/o the chief inspector of factories, Assam	40	0.0	Concurred in DFC.
2.	4250-00-201-0901-000-15-01 -SOPD	Procurement of Mobile Hygiene Laboratory	50	0.0	Sent for re-appropriation into 16-02 head and creation of 16-02 head is pending at FIN Deptt.

GARNT No. 36

Action Taken Report on the Recommendation made by the Committee in its 20th Report, Grant No. 36 for the year 2024-25:

The action taken on the Recommendation made by the Committee in its 21st Report against Grant No. 36 are as follows:

Sl. No.	Observations and Recommendations (Grant No.36)	Action taken
1	2	3
1	<p>While discussing the Committee observes that there is no provision of allotment/ownership of land and/or house to the tea garden workers after retirement. Most of the workers do not have own house or land for proper settlement after their retirement from garden job. This has caused major hardship for the tea garden workers and their family members in their post retirement life.</p> <p>The Committee recommends that suitable should be framed for allotment of land/provision of house to the tea garden workers after their retirement from the job and that necessary steps should be taken for their relocation/ re-establishment in any available land under Govt. possession post retirement.</p>	<p>The suggestions made by the Hon'ble Committee has been noted. The matter was communicated to Revenue & Disaster Management Department and the Department stated vide Letter No. ECF. 310364/2023/84, dated 15-02-2025 that " a cabinet Memorandum regarding allotment/settlement of land to tea garden workers after their retirement from the job" is currently under process as per the recommendation in the Twenty First Report of the Departmentally Related Standing Committee on Development (B) Department, Assam Legislative Assembly, 2024-25 (Enclosed Annexure-A)</p>
2.	<p>The Committee observes that the Commissionerate of Labour, Assam, responsible for the detection and rescue of child/adolescent labours in the State, is facing lots of problems in rendering their functions due to insufficient numbers of vehicles.</p> <p>Therefore, the Committee recommended the Department to hire vehicles for smooth functioning of the Department as early as possible.</p>	<p>During the Financial Year 2024-25, Budget demand for hiring of vehicles could not be submitted due to imposition of limitations by Finance Department on sectoral allocation pertaining to revenue expenditure (EE). In the current financial year, supplementary demand proposal could not be submitted due to condition imposed by the Finance Department for submission of SD proposal against a few selected items only.</p> <p>It is to be mentioned that even for the FY 2025-26 budget demand could not be submitted due to imposition of limitation by the Finance Department on sectoral allocation pertaining to Revenue Expenditure.</p> <p>However, the SD proposal will be submitted in this regard in the FY 2025-26, if allowed by the Government.</p>
3	The Committee observes during the course of discussion with the Departmental representative that	The suggestions made by the Hon'ble Committee has been noted. The matter

	<p>there are insufficient number of Doctors in the Hospitals of most of the tea gardens, which in turn causing a lot of health related issues in the tea gardens.</p> <p>Therefore, the Committee recommends that the concerned Department should take necessary steps to fill up the required posts of doctors, who may be brought in either from the nearest model hospital(s) or from amongst the MBBS doctors serving their one year term in the National Health Mission (NHM).</p>	<p>was communicated to Health & Family Welfare Department and the Department stated vide Letter No. HLA.501965/31, dated 14-08-2024 that "Presently there is provision for Medical Officer in 15 ATCL Hospitals. 80 numbers of MMUs with Doctors are functional at tea gardens. Moreover, in Government health facilities within the vicinity of tea gardens, doctors considered for appointment shall placed in a rationalized manner so that the continuity of health services delivery is maintained. Moreover, Labour Welfare Department constituted a committee vide Notification No. E-235690/530, dated 25-07-2024 alongwith Deputy Commissioner, Officials of NHM, ACMS and ACKS for overview of medical facilities.</p>
4	<p>The Committee observes during the course of discussion that the Present sanctioned Cadre strength of Gazetted Officers in the Commissionerate of Labour, Assam is not sufficient for smooth and efficient functioning of the Commissionerate and timely execution of its regular duties.</p> <p>Therefore, the Committee recommends that a revision is required in the existing Cadre strength for further recruitments in the Commissionerate to ensure its smooth functioning.</p>	<p>The recommendation of the Hon'ble Committee has been noted and the Labour Commissionerate under Labour Welfare Department in this regard has submitted a proposal to the Government for restructuring of the Cadre Strength. Thereafter, it was suggested in the Chief Secretary's Review Meeting to revise the proposal in the line with the forthcoming Labour Codes. Therefore, the proposal is being reviewed and is under process for submission to the Government.</p>
5	<p>The Committee observes during the course of deliberation that Departmental Representatives have proposed for Scheme of setting up of the State of Art Professional Training Institute of Welders, Boiler Operation Engineer & Boiler Attendant at the Head Quarter, Lalmati, Guwahati, Assam along with the Hostel Facilities for the total estimate of Rs 500.00 Lakhs, from which a provision of Rs 75.00 Lakh budget allocation has been already made during the current FY 2024-25, instead of Rs 200.00 Lakhs, as required for the first phase. The Committee also felt this proposed Institute will be a vital step toward creation of Employment Generation with skilled manpower requirement in the respective industries in the state.</p>	<p>The recommendations of the Hon'ble Committee has been noted. The Inspectorate of Boilers, Assam Under Labour Welfare Department informed that Details Project Report (DPR) could not be prepared as after a series of discussions it is decided that the proposal for setting up of the State of the Art of Professional Training Institute of the Welders, Boiler Operation Engineers & Boiler Attendants, falls under the purview of Skill University". As such no action could be taken on the recommendations.</p>

Point No. 3 of the Observations and Recommendations in the Twenty First Report of the Departmentally Related Standing Committee on Development (B) Department, Assam Legislative Assembly, 2024-25

LABOUR WELFARE DEPARTMENT (GRANT-36)

Sl. No.	Observations and Recommendations	Action taken
1	<p>The Committee observes during the course of discussion with the Departmental representative that there are insufficient number of Doctors in the Hospitals of most of the tea gardens, which in turn is causing a lot of health related issues in the tea gardens. Therefore, the Committee recommends that the concerned Department should take necessary steps to fill up the required posts of doctors, who may be brought in either from the nearest model hospital(a) or from amongst the MBBS doctors serving their one year ten in the National Health Mission (NHM).</p>	<p>Presently there is provision for Medical Officer in 15 ATCL Hospitals. 80 numbers of MMUs with doctors are functional at tea gardens. Moreover in government health facilities within the vicinity of tea gardens, doctors considered for appointment shall be placed in a rationalized manner so that the continuity of health services delivery is maintained.</p>

Signed by

Indrani Laskar

Date: 14-08-2024 16:43:26

ANNEXURE-A

3169836/2025/LR-L&W

GOVERNMENT OF ASSAM
REVENUE & DISASTER MANAGEMENT DEPARTMENT : SURVEY & SETTLEMENT BRANCH
ASSAM SECRETARIAT (CIVIL) : DISPUR
GUWAHATI-6

No. ECF. 310364/2023/84

Dated Dispur, the 15-02-2025

From : Joint Secretary to the Govt. of Assam
 Revenue & D.M. (S&S) Department.

To : The Secretary to the Govt. of Assam,
 Labour Welfare Department

Sub : Status of action taken as outlined in the Twenty-First Report of the
 Departmentally Related Standing Committee on Development (B) Department,
 ALA, 2024-25

Ref : 1. Letter No E. 259247/526 dated 27.05.2024,
 2. Letter No E. 259247/544 dated 10.09.2024 and
 3. Letter No E. 259247/550 dated 21.01.2025

Sir,

In inviting a reference to the letters on the subject cited above, I am directed to inform you that a Cabinet Memorandum regarding "allotment/settlement of land to the tea garden workers after their retirement from the job" is currently under process in the Department as per the recommendation in the Twenty First Report of the Departmentally Related Standing Committee on Development (B) Department, Assam Legislative Assembly, 2024-25.

Yours faithfully

Signed by
 Dipankar Das

Date: 15-02-2025 17:14:43
 Joint Secretary to the Govt. of Assam,
 Revenue & D.M (S&S) Department

RACAMJ
 17/2/25
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ASSAM LEGISLATIVE ASSEMBLY SECRETARIAT **NOTIFICATION**

No. LADRSC.(H)1/2025/1,

Dated Dispur, the 1st February, 2025.

In pursuance of the Rule 260-I of the Rules of Procedure and Conduct of Business in Assam Legislative Assembly, the Hon'ble Speaker, Assam Legislative Assembly has been pleased to nominate the following Members to constitute the Departmentally Related Standing Committee on Development (H) Departments.

- | | | |
|--------------------------------------|----|----------------|
| 1. Shri Sanjoy Kishan, | -- | MLA & Chairman |
| 2. Shri Promod Borthakur, | -- | MLA & Member |
| 3. Shri Rama Kanta Dewri, | -- | MLA & Member |
| 4. Shri Chakradhar Gogoi, | -- | MLA & Member |
| 5. Shri Diplu Ranjan Sarmah, | -- | MLA & Member |
| 6. Shri Biswajit Phukan, | -- | MLA & Member |
| 7. Shri Bharat Chandra Narah, | -- | MLA & Member |
| 8. Shri Bhaskar Jyoti Baruah, | -- | MLA & Member |
| 9. Dr. Asif Md. Nazar, | -- | MLA & Member |
| 10. Shri Najrul Hoque, | -- | MLA & Member |
| 11. Shri Basanta Das, | -- | MLA & Member |
| 12. Shri Manoranjan Talukdar, | -- | MLA & Member |
| 13. Shri Kamalakhya Dey Purkayastha, | -- | MLA & Member |

And in pursuance of Sub-Rule (3) of the Rule 260-I (1) of the Rules of Procedure and Conduct of Business in Assam Legislative Assembly the Hon'ble Speaker, Assam Legislative Assembly has been pleased to appoint Shri Sanjoy Kishan, MLA & Member of the Committee as the Chairman of the Departmentally Related Standing Committee on Development (H) Departments.

The term of office of the Members of the Committee shall not exceed 1 (one) year from the date of constitution.

Sd/- D. Pegu

Secretary,

Assam Legislative Assembly.

Memo No.LADRSC.(H)1/2025/2-14,

Dated Dispur, the 1st February, 2025.

1. *Shri Sanjoy Kishan, Hon'ble Chairman, Departmentally Related Standing Committee on Development (H) Departments for favour of his kind information.*
2. All Members of Departmentally Related Standing Committee on Development (H) Departments for kind information.
3. The Director, Assam Government Press, Bamunimaidan, Guwahati-21 for favour of publication of the above notification in the next issue of the Assam Gazette in Part-I. Five spare copies of the same may please be supplied to this Secretariat for records.
4. The Principal Accountant General, Assam, Maidamgaon, Beltola, Guwahati-29
5. The Secretary to the Speaker, Assam Legislative Assembly for placing the same before the Hon'ble Speaker for favour of his kind information.
6. The O.S.D to Hon'ble Deputy Speaker, Assam Legislative Assembly for placing the same before the Hon'ble Deputy Speaker for favour of his kind information.
7. The Private Secretary to Leader of the Opposition, Assam Legislative Assembly for placing the same before the Leader of the Opposition for favour of his kind information.
8. The Private Secretary to Secretary, Assam Legislative Assembly for favour of his kind information.
9. The Senior Financial Adviser, In-Charge Accounts Branch, Assam Legislative Assembly for information.
10. The Chief Reporter Cum-Editor of Debate & Ex-officio Joint Secretary, Assam Legislative Assembly for information & necessary action.
11. The Officer In-Charge, Website Branch, Assam Legislative Assembly, Dispur for information.
12. The OSD (Joint Secretary) In-Charge Nazarat Branch, Assam Legislative Assembly for information.
13. All Officers In-Charge of different Legislature Committees, Assam Legislative Assembly for information.

Deputy Secretary,

Assam Legislative Assembly.

OBSERVATIONS AND RECOMMENDATIONS ON GRANT NO. 36

Labour Welfare Department

The Committee after holding threadbare discussions and on close scrutinization of the Report related to Grant No. 36 of the Labour Welfare Department and on the evidences tendered by the Departmental representative made the following Observations and Recommendation:

1. The Committee reiterates its earlier recommendation No. 1 of 21st Report (2024-25) that suitable policy should be framed for allotment of land/provision of house to the Tea garden workers after their retirement from the job and necessary steps should be taken for their relocation/re-establishment in any available land under Govt. possession post retirement.

Further, the Committee directs the Department to issue of land allocation to retired workers working in Tea Estates be resolved through discussions with the Revenue and Disaster Management Department.

2. The Committee reiterates its earlier recommendation No. 2 of 21st Report (2024-25) where by the committee recommends the Department to hire vehicles for smooth functioning of departmental works as early as possible.

Further, the Committee strongly recommends the Department to propose a Supplementary Demand to the Government for additional funds.

3. The Committee reiterates its earlier recommendation No. 3 of 21st Report (2024-25) to fillup the required posts of Doctors who may be brought in either from the nearest Model Hospital(s) or from amongst the MBBS doctors serving their one year term in the National Health Mission (NHM).
4. The Committee reiterates its earlier recommendation No. 4 of 21st Report (2024-25) where by the Committee recommends that a revision is required in the existing Cadre strength for further recruitments in the Commissionerate to ensure its smooth functioning.

Further, the Committee directs the department to uphold recommendation No. 4, by the Government to consider restructuring the Gazetted Post of the Labour Commissioner's Department.

5. The Committee recommends the Department to hold a meeting of the Wage Board at the earliest to increase the wages of skilled Labourers and unskilled Labourers.
6. The Committee has strictly recommends the Department to give necessary instructions to the Tea Companies to ensure that the employees working in the Tea Estates received their wages on a regular basis every months.

The Action taken Report on the recommendation may be submitted to the Committee within 90 days from the date of presentation of the report in the August House.